# EXCEL ACADEMY CORPORATION BASIC FINANCIAL STATEMENTS

June 30, 2023

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Board of Directors Excel Academy Corporation Arvada, Colorado

#### INDEPENDENT AUDITORS' REPORT

#### Report on the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities and each major fund, of Excel Academy Corporation (the "Academy"), a component unit of Jefferson County School District No. R-1, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Excel Academy Corporation as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows, thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Excel Academy Corporation and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Academy's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- > Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures of the financial statements.
- ➤ Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion of the effectiveness of the Academy's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ➤ Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Academy's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

John Luther & Associates, LLC

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required budgetary and pension information on pages 41-45 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB) who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

December 1, 2023

# **Excel Academy Corporation**

# Management's Discussion and Analysis Year Ended June 30, 2023

As management of Excel Academy Corporation (the Academy), we offer readers of these financial statements this narrative and analysis of the financial activities of the Academy for the year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information provided in the financial statements.

# **Overview of Organization**

On May 18, 1995, the Academy incorporated as a nonprofit corporation under the Colorado Nonprofit Corporation Act; and on November 3, 1995 the Internal Revenue Service issued a determination letter recognizing the Academy's tax-exempt status under Section 501(c)(3) of the Internal Revenue Code of 1986. The Academy is a Colorado charter school organized pursuant to the Colorado Charter Schools Act, C.R.S. §§ 22-30.5-101 et seq. The Academy operates pursuant to a charter granted and authorized by the Jefferson County Public School District R-1 (the District) on June 1, 1995. Under the Charter Schools Act, the Academy is a public school within the District, and its status, as a nonprofit corporation does not affect its status as a governmental unit. However, for governance and administrative purposes, the Academy operates as a Colorado nonprofit corporation.

#### **Overview of Financial Statements**

The Academy's accounting policies and financial statements conform with generally accepted accounting principles applicable to governmental units. This discussion and analysis is intended to serve as an introduction to the Academy's financial statements. The statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. For the year ended June 30, 2023, the Academy had its twentieth financial audit completed.

#### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Academy's finances in a manner similar to a private-sector business.

The government-wide and business-type fund financial statements utilize a net position presentation. The statement of net position presents information on the Academy's net position, which is categorized as investment in capital assets, restricted, and unrestricted. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows in future periods. In general, changes in net position may serve over time as a useful indicator of overall financial position.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Academy, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The Academy uses one major governmental fund, its General Fund, to account for all financial resources and to report the results of its governmental activities and operations. The Academy is required under its charter authorization to pool its cash deposits, other than investments reserved to satisfy bond covenants, with the District's cash and investments, which are held by several banking institutions.

The Academy adopts an annual budget for its General Fund. A budgetary comparison has been provided for the General Fund on page 41 as part of the basic financial statements.

Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

# **Government-wide Financial Analysis**

For the year ended June 30, 2023, the Academy's assets exceeded its liabilities resulting in a surplus net position of approximately \$895,559. As previously noted, changes in net position may serve over time as a useful indicator of the Academy's overall financial position. However, recent accounting changes promulgated by the Government Accounting Standards Board (GASB), primarily GASB No. 68, have resulted in significant decreases to the Academy's net position, which are not directly related to the Academy's overall financial position derived from its governmental activities and operations. The objective of GASB No. 68 is to recognize a net pension liability in the statement of net position for government employers who sponsor defined benefit retirement plans for their employees. The Academy participates, as an employer, in the Public Employees Retirement Association of Colorado (PERA) which is a defined benefit retirement plan. The Academy's proportionate share of the difference between PERA's total pension liability and total plan assets, in the amount of approximately \$6,666,506, has been recognized as a net pension liability on the Academy's statement of net position as of June 30, 2023. This represents an increase of approximately \$1,464,276 as compared to the net pension liability of approximately \$5,202,230 which was recognized as of June 30, 2022. More information about the defined benefit pension plan can be found in Note 7 in the Notes to the Financial Statements.

The Academy's ending surplus net position of approximately \$895,559 has resulted primarily from the Academy including the Net Pension Liability per GASB No.68. The ending surplus position is comprised of the following: 1) a positive general fund balance of \$4,404,128; plus 2) positive net capital assets of \$6,811,900; less 3) the net pension liability and deferred pension inflows, offset by deferred pension outflows, of \$6,464,334, as required by the implementation of GASB No. 68; and less 4) the long-term liabilities not due and payable, net of the bond premium, accrued interest and deferred loss on refunding, in the current period of \$3,856,135.

For the year ended June 30, 2023, the Academy's overall net position increased by approximately \$862,501 from its governmental activities and operations. This increase is comprised of: 1) the net decrease to the general fund balance of approximately \$175,296; 2) the net increase of approximately \$269,895 due to the repayment of bond long-term debt and related costs; 3) the net increase of approximately \$346,936 due to the deferred charges related to pensions not recognized in government funds; and 4) the net increase of approximately \$420,966 as a result of the Academy's capital assets depreciation expense exceeding the capital outlays for the year.

The Academy's net position is categorized as invested in capital assets, restricted, and unrestricted. Investment in capital assets, net of related debt, of approximately (\$2,967,807) as of June 30, 2023 includes net capital assets of \$6,811,900 less approximately \$9,779,707 in long-term debt, which is comprised of bonds payable. The Academy has no other long-term debt, other than bonds payable, as of June 30, 2023.

Approximately \$157,233 of the net position is restricted to comply with Article X, Section 20 of the Colorado Constitution, known as the TABOR Amendment (TABOR); and approximately \$203,713 of the net position is restricted to comply with the Series 2016 bond covenants.

For the year ended June 30, 2023, the Academy's unrestricted net position of approximately \$3,042,826 includes unrestricted cash and investments of \$4,269,408 plus deferred bond charges of \$324,548, plus deferred pension outflows of \$1,575,515, less accounts payable of \$464,972, less accound salaries of \$254,906, less accrued interest of \$12,042, less deferred revenue of \$0, less pension liability of \$6,666,506, and less deferred pension inflows of \$1,096,487.

#### **Net Position as of June 30:**

	<u>2023</u>	<u>2022</u>
Assets:		
Current Assets	\$5,124,006	\$4,885,206
Capital and Other Assets, Net	<u>6,811,900</u>	6,390,934
Total Assets	<u>11,935,906</u>	11,276,140
Deferred Outflows of Resources	1,936,487	1,824,550
Liabilities:		
Accrued Liabilities, Accounts Payable and Unearned Revenue	731,920	318,757
Long-term Debt, including \$250,000 due in one year	4,168,641	4,468,512
Pension Liability and OPEB liabilities	6,893,681	5,453,917
Total Liabilities	11,794,242	10,241,186
Deferred Inflows of Resources,	1,182,592	2,826,446
Invested in Capital Assets, Net of Related Debt	(2,967,807)	2,726,597
Restricted for TABOR	157,233	148,849
Restricted for Debt Service	203,713	186,608
Restricted for Construction	459,594	448,718
Unrestricted	3,042,826	(3,477,714)
Total Net Position	895,559	33,058

The Academy's net position increased to approximately \$862,501 from general governmental activities and operations during 2023. As a result, the Academy experienced an ending surplus net position of approximately \$895,559 for the year ended June 30, 2023, as compared to an ending net position of approximately \$33,058 for the year ended June 30, 2022.

### Change in Net Position for the Year Ended June 30:

	<u>2023</u>	<u>2022</u>
Revenue:		
Program Revenues		
Charges for Services	\$170,466	\$98,389
Operating Grants and Contributions	411,437	289,952
Capital Construction Funds	181,473	158,683
General Revenue		
School Finance Act Revenue	4,459,831	4,447,244
Other	943,712	930,531
Special Items	203,740	77,744
Total Revenue	6,370,659	6,002,543
Expenses:		
Current:		
Instruction	3,341,628	2,152,155
Supporting Services	2,006,325	
Debt Service – Interest and Amortization	160,205	
Total Expenses	5,508,158	3,547,360
Change in Net Position	862,501	2,455,183
Net Position, July 1, Restated	33,058	(2,422,125)
Net Position, June 30	<u>895,559</u>	<u>33,058</u>

The operations of the Academy are funded primarily by the per pupil revenue received under the State School Finance Act. State per pupil revenue for the year ended June 30, 2023 totaled approximately \$4,459,831, as compared to \$4,447,244 for the year ended June 30, 2022. This increase in per pupil revenue, of approximately \$12,587, was primarily due to an increase in per pupil funding from the State of Colorado, as compared to the 2021-2022 school year. In addition, the Academy received mill levy funding of approximately \$900,781 from its District for the year ended June 30, 2023, as compared to \$918,833 for the year ended June 30, 2022. Mill levy funding continues to remain constant due to the District's decision to fully equalize mill levy funding across all of the District's public schools, including its charter schools. In accordance with Article IX, Section 17 of the Colorado Constitution, known as Amendment 23, the Academy receives capital construction funds from the state for repayment of long-term debt used to finance the purchase of land and construction of the school building. For the year ended June 30, 2023, the Academy received capital construction funds of \$181,473 as compared to not receiving any funds by June 30, 2022.

# Financial Analysis of Excel Academy Corporation's Funds

The Academy has one governmental fund, its General Fund. The General Fund is considered a major fund and is used to account for the Academy's general operations and governmental activities. The General Fund had a positive funds balance of approximately \$4,579,424 at the beginning of the year. The fund balance of the General Fund decreased to approximately \$4,404,128 on June 30, 2023. This represents a decrease of approximately \$175,296, due to slight increases in per pupil and mill levy funding, and an increase in expenses for the year.

The general fund balance of approximately \$4,404,128 is comprised of funds restricted for TABOR, funds restricted for debt service, and unrestricted or unassigned general funds. Approximately \$157,233 of the general fund balance is restricted to comply with TABOR; approximately \$203,713 of the general fund balance is restricted to comply with the Series 2016 bond covenants, related to unexpended bond proceeds, which are reserved for project costs and to satisfy bond covenants that require the unexpended proceeds be used to pay the costs of debt service and required reserve accounts; and approximately \$459,594 of the general fund balance is restricted to upcoming construction projects. The remaining unrestricted or unassigned general fund balance of \$3,583,588 as of June 30, 2023 is shown net of accounts payable, unearned revenue, accrued interest, and accrued salaries and benefits, as compared to \$3,795,249 as of June 30, 2022.

## **Capital Assets and Debt Administration**

As of June 30, 2023, capital assets consist primarily of the instructional facilities. These instructional facilities include the school building and the land, which in total cost approximately \$5.5 million. Capital assets, totaling \$6,811,900 as of June 30, 2023, are shown net of accumulated depreciation of \$6,016,056. See Note 4 for more information.

In December 2003, the Academy financed the acquisition of land and the construction of its instructional facilities with Charter School Series 2003 Revenue Bonds which were issued by the Colorado Educational and Cultural Facilities Authority (CECFA) in the amount of \$6,830,000. In addition to the long-term bond debt, the Academy incurred a note payable to the District for the additional cost of land in the amount of \$236,400.

In August 2005, the Academy refinanced its Series 2003 Revenue Bonds with Charter School Series 2005 Revenue Bonds issued by the CECFA in the amount of \$7.61 million, at a premium of \$631,000. The Series 2005 Bonds were scheduled to mature in December 2033.

In December 2014, the Academy paid off half of the outstanding principal balance of the note payable in the amount of \$118,200 and related accrued interest of \$78,000. In March 2016, the Academy paid off the remaining balance of principal in the amount of \$118,300 and related accrued interest of \$4,400. By paying the note payable off early, the Academy will realize a savings in debt service of approximately \$81,000 over the original term of the note payable.

In August 2016, the Academy refinanced its Series 2005 Revenue Bonds with Charter School Series 2016 Revenue Bonds issued by the CECFA in the amount of \$5.55 million, at a premium of \$328,000. The Series 2016 Bonds are scheduled to mature in December 2033. The Academy will recognize a net present value debt service savings of approximately \$1.2 million over the remaining term of the bonds, which equates to a reduction in debt service of approximately \$80,000 per year, by refinancing its outstanding Series 2005 Bonds with the Series 2016 Bonds.

To finance the construction of facilities, the purchase of land, and to refinance previously issued revenue bonds, the Academy has incurred long-term debt totaling \$5.9 million, of which \$4.2 million is outstanding as of June 30, 2023. See Note 6 for more information.

### **Economic Factors and Next Year's Budget**

The primary factor in budget development for the Academy is student enrollment. The Academy's enrollment was 477 for the 2022-2023 school year, as compared to 506 students for 2021-2022 school year and 526 students for the 2020-2021 school year. The Academy expects an enrollment of 450 students for the 2023-2024 school year. The Academy maintains a smaller average classroom size of 25 students even though the school building's capacity per classroom is 28-30 students. Based on historical trends and current projections, the Academy expects student enrollment to decrease for the 2024-2025 school year due to the lower enrollment across the Jefferson County School District. The Academy also considers current economic projections in determining per pupil funding levels to be an important factor in developing its budget for fiscal year 2024.

# **Requests for Information**

This financial report is designed to provide a general overview of Excel Academy Corporation's finances for all those with an interest in the Academy. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Excel Academy Corporation Attention: Executive Director 11500 West 84<sup>th</sup> Avenue Arvada, CO 80005



# STATEMENT OF NET POSITION As of June 30, 2023

	GOVERNMENTAL ACTIVITIES		
	2023	2022	
ASSETS	<b>*</b> 4.2.40.400		
Cash and Investments	\$ 4,269,408	\$ 4,085,731	
Restricted Cash and Investments	820,541	784,176	
Accounts Receivable	34,057	15,299	
Capital Assets, Not Depreciated	795,844	4,029,486	
Capital Assets, Depreciated, Net of Accumulated Depreciation	6,016,056	2,361,448	
TOTAL ASSETS	11,935,906	11,276,140	
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Charges	324,548	355,457	
Related to Pensions	1,575,515	1,443,744	
Related to OPEB	36,424	25,349	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,936,487	1,824,550	
LIABILITIES			
Accounts Payable	464,972	68,074	
Accrued Salaries	254,906	237,708	
Accrued Interest	12,042	12,975	
Noncurrent Liabilities			
Due in One Year	309,871	299,871	
Due in More Than One Year	3,858,770	4,168,641	
Net Pension Liability	6,666,506	5,202,230	
Net OPEB Liability	227,175	251,687	
TOTAL LIABILITIES	11,794,242	10,241,186	
DEFERRED INFLOWS OF RESOURCES			
Related to Pensions	1,096,487	2,732,324	
Related to OPEB	86,105	94,122	
TOTAL DEFERRED INFLOWS OF RESOURCES	1,182,592	2,826,446	
NET POSITION			
Net Investment in Capital Assets	(2,967,807)	2,726,597	
Restricted for Emergencies	157,233	148,849	
Restricted for Debt Service	203,713	186,608	
Restricted for Construction	459,594	448,718	
Unrestricted	3,042,826	(3,477,714)	
TOTAL NET POSITION	\$ 895,559	\$ 33,058	

# STATEMENT OF ACTIVITIES Year Ended June 30, 2023

NET (EXPENSE) REVENUE AND CHANGE IN

					CHANGE IN						
			PROGRAM REVENUES			NET PO	OSIT?	ION			
				C	perating		Capital		GOVERN	JMEI	NTAL
		Charges for		G	rants and	Gı	ants and		АСТГ	VITU	ES
FUNCTIONS/PROGRAMS	EXPENSES		Services	Cor	ntributions	Cor	ntributions	2023		2022	
PRIMARY GOVERNMENT											_
Governmental Activities											
Instruction	\$ 3,341,628	\$	170,466	\$	411,437	\$	_	\$	(2,759,725)	\$	(1,763,814)
Supporting Services	2,006,325		-	"	-	"	181,473		(1,824,852)	"	(1,054,243)
Interest on Long-Term Debt			_		_		-		(160,205)		(182,279)
									(-00,00)		(===,=++)
Total Governmental											
Activities	\$ 5,508,158	\$	170,466	\$	411,437	\$	181,473		(4,744,782)		(3,000,336)
									<u></u> -		<u> </u>
		G	ENERAL I	REVI	ENUES						
			Per Pupil R	even	ae				4,459,831		4,447,244
			Mill Levy C						900,781		918,933
			Interest						24,284		1,426
			Other						18,647		10,172
			Special Iter	ns							
			Unrestric		tate Aid				165,661		63,670
			Capital C	ontri	butions from	n Dis	strict		38,079		14,074
			1						<u> </u>		
		Т	OTAL GE	NER.	AL REVEN	IUES			5,607,283		5,455,519
		0.1							0.42.504		
		CF	IANGE IN	NE".	Γ POSITIO	N			862,501		2,455,183
		NI	ET POSITI	ON,	Beginning				33,058		(2,422,125)
		NI	ET POSITI	ON,	Ending			\$	895,559	\$	33,058
					_					_	

# BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2023

TOTAL

	GOVERNMENTAL FUNDS			NTAL
		nd		
		2023		2022
ASSETS				
Cash and Investments	\$	4,269,408	\$	4,085,731
Restricted Cash and Investments		820,541		784,176
Accounts Receivable		34,057		15,299
TOTAL ASSETS	\$	5,124,006	\$	4,885,206
LIABILITIES AND FUND BALANCE				
LIABILITIES				
Accounts Payable	\$	464,972	\$	68,074
Accrued Salaries		254,906		237,708
TOTAL LIABILITIES		719,878		305,782
FUND BALANCES				
Restricted for Emergencies		157,233		148,849
Restricted for Debt Service		203,713		186,608
Restricted for Construction		459,594		448,718
Unassigned		3,583,588		3,795,249
TOTAL FUND BALANCE		4,404,128		4,579,424
TOTAL LIABILITIES AND FUND BALANCE	\$	5,124,006	\$	4,885,206
Amounts reported for governmental activities in the statement of net position are different because:				
Fund Balance	\$	4,404,128	\$	4,579,424
Capital assets used in governmental activities are not financial resources and, therefore, are not in the funds.		6,811,900		6,390,934
Long-term liabilities and related assets related to pensions are not due and payable in the current period and therefore, are not reported in the funds. This liability includes net pension liability (\$6,666,506), net OPEB liability (\$227,175), deferred outflows related to pensions and OPEB \$1,611,939, and deferred inflows related to pensions and OPEB (\$1,182,592).		(6,464,334)		(6,811,270)
Long-term liabilities are not due and payable in the current period and are not reported in the funds. These include bonds payable (\$3,960,000), bond premium (\$208,641) accrued interest (\$12,042), and deferred loss on refunding \$324,548.		(3,856,135)		(4,126,030)
Net position of governmental activities	\$	895,559	\$	33,058

The accompanying notes are an integral part of the financial statements.

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year Ended June 30, 2023

TOTAL
GOVERNMENTAL

	FUN	NDS
	Genera	l Fund
	2023	2022
REVENUES		
Local Sources	\$ 5,606,590	\$ 5,527,954
State and Federal Sources	560,329	396,845
TOTAL REVENUES	6,166,919	5,924,799
EXPENDITURES		
Instruction	3,478,233	3,478,233
Supporting Services	1,851,169	1,634,343
Capital Outlay	582,713	-
Debt Service		
Principal	280,000	353,250
Interest	150,100	77,850
TOTAL EXPENDITURES	6,342,215	5,543,676
NET CHANGE IN FUND BALANCE	(175,296)	381,123
FUND BALANCE, Beginning	4,579,424	4,198,301
FUND BALANCE, Ending	\$ 4,404,128	\$ 4,579,424

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2023

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Changes in Fund Balances - Total Governmental Funds	\$ (175,296)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital asset additions \$620,792 exceeds depreciation expense of (\$199,826), for the year.	420,966
Repayment of bond long-term debt and related costs are reported as an expenditure in the governmental funds and decrease fund balance. For the Academy as a whole, however, these costs and payments reduce the liabilities or are capitalized in the statement of net position and do not result in an expense in the statement of activities. These include loan principal payment of \$280,000, amortization of bond premium \$19,871, decrease in accrued interest of (\$233) and interest and other focal pharens of (\$20,043).	260 905
(\$933), and interest and other fiscal charges of (\$29,043).  Deferred Charges related to pensions are not recognized in the governmental funds. However, in the government-wide statements these amounts are capitalized and amortized.	269,895 346,936
Change in Net Position of Governmental Activities	\$ 862,501

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Excel Academy Corporation (the Academy) conform to generally accepted accounting principles as applicable to governmental units. Following is a summary of the more significant policies.

### **Reporting Entity**

The financial reporting entity consists of the Academy and organizations for which the Academy is financially accountable. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the Academy. In addition, any legally separate organizations for which the Academy is financially accountable are considered part of the reporting entity. Financial accountability exists if the Academy appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on the Academy.

Based upon the application of these criteria, the Excel Academy Building Corporation is considered to be financially accountable to the Academy. The purpose of the Building Corporation is to provide a mechanism to issue debt on behalf of the Academy. The Building Corporation is considered to be part of the Academy for financial reporting purposes because its resources are entirely for the direct benefit of the Academy and is reported as part of the General Fund.

The Academy is a component unit of Jefferson County School District No. R-1(the "District").

# Government-Wide and Fund Financial Statements

The Academy financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Academy. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by intergovernmental revenues, are reported in a single column.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to students or others who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Unrestricted intergovernmental revenues not properly included among program revenues are reported instead as general revenues.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

## Government-Wide and Fund Financial Statements (Continued)

Major individual governmental funds are reported in separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, not to exceed 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Intergovernmental revenues, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Academy.

Internally dedicated resources are reported as general revenues rather than as program revenues.

When both restricted and unrestricted resources are available for use, it is the Academy's policy to use restricted resources first and the unrestricted resources as they are needed.

The Academy reports the following major governmental fund:

General Fund – This fund is the general operating fund of the Academy. It is used to account for all financial resources.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to the liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and fund balance that applies to a futures period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### Assets, Liabilities and Fund Balance/Net Position

*Investments* – Investments are recorded at fair value.

Capital Assets – Capital assets, which include property and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Academy as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Depreciation of exhaustible capital assets is charged as an expense against operations, and accumulated depreciation is reported on the statement of net position in the government-wide financial statements. Depreciation has been provided over the following estimated useful lives of the capital assets using the straight-line method: buildings, 30 years, and equipment 10 years.

Long-term Debt – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, are deferred and amortized over the life of the bonds using the straight-line method. In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current expenditures.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Assets, Liabilities and Fund Balance/Net Position (Continued)

Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

- Investment in Capital Assets is intended to reflect the portion of net position which
  are associated with non-liquid, capital assets less outstanding capital asset related debt.
  The net related debt is the debt less the outstanding liquid assets and any associated
  unamortized cost.
- Restricted Net Position are liquid assets, which have third party limitations on their use.
- <u>Unrestricted Net Position</u> represent assets that do not have any third party limitation on their use. While Academy management may have categorized and segmented portions for various purposes, the Board of Directors has the unrestricted authority to revisit or alter these managerial decisions.

Fund Balance Classification – The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Academy is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Restricted This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The Academy has classified Emergency Reserves and Debt Service Reserves as being restricted because their use is restricted by State Statute for declared emergencies and bond covenants.
- Committed This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. These amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

### Assets, Liabilities and Fund Balance/Net Position (Continued)

- This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The Academy did not have any committed resources as of June 30, 2023.
- <u>Unassigned</u> This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The Academy would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned fund balance.

# Risk Management

The Academy is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The Academy pays the District to participate in the District's risk management plan. The District is self-insured for certain liability, property and worker's compensation coverages. The District purchases excess insurance coverage to limit the District's self-insurance exposure. Settled claims have not exceeded this coverage in any of the past three years.

#### Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the Academy's financial position and operations. However, complete comparative data in accordance with generally accepted accounting principles has not been presented since its inclusion would make the financial statements unduly complex and difficult to read. Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

### NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budgets and Budgetary Accounting**

A budget is adopted for the general fund on a basis consistent with generally accepted accounting principles. Academy management submits to the Board of Directors a proposed budget for the fiscal year commencing the following July 1. The budget is adopted by the Board of Directors prior to June 30. Expenditures may not legally exceed appropriations at the fund level. Revisions must be approved by the Board of Directors. The budget includes proposed expenditures and the means of financing them. All appropriations lapse at fiscal year-end.

#### NOTE 3: <u>CASH AND INVESTMENTS</u>

A reconciliation of the cash and investment components on the balance sheet to the cash and investment categories in this footnote are as follows:

Petty Cash	\$ 500
Pooled Cash with the District	4,426,141
Investments	 663,308

Total \$ 5,089,949

### **Deposits**

# Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At June 30, 2023, State regulatory commissioners have indicated that all financial institutions holding deposits for the Academy are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 3:** *CASH AND INVESTMENTS* (Continued)

The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. The Academy has no policy regarding custodial credit risk for deposits.

At June 30, 2023, the Academy did not have any deposits subject to custodial credit risk.

#### Pooled Cash with the District

Cash deposits are pooled with the District cash and investments which were held by several banking institutions. Pooled investments represent investments in local government investment pools or in money market funds. At June 30, 2023, the Academy's balance in equity in both restricted and unrestricted pooled cash of the District totaled \$4,426,141.

#### **Investments**

#### Credit Risk

Colorado statutes specify in which instruments units of local government may invest, which include:

- Obligations of the United States and certain U.S. Government Agency securities and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The above investments are authorized for all funds and fund types used by Colorado municipalities.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 3:** *CASH AND INVESTMENTS* (Continued)

#### Local Government Investment Pool

The Academy had invested \$663,308 in the Colorado Surplus Asset Fund Trust (CSAFE) an investment vehicle established for local government entities in Colorado pursuant to Title 24, Article 75, Part 7 of the Colorado Revised Statues, to pool surplus funds for investment purposes. The State Securities Commissioner administers and enforces the requirements of creating and operating the Pools. CSAFE reports its underlying investments at amortized cost and is considered a qualifying external investment pool under GASB Statement 79. CSAFE operates similar to money market funds where each share is equal in value to \$1.00. The fair value of the position in the pools is the same as the value of the pooled shares.

CSAFE is rated AAAm by Standard and Poor's. The designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities are owned by the pools and held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the pools. Investments of the pools comply with state statues, consisting of U.S. Treasury bills, notes and note strips, repurchase agreements, U.S. Instrumentalities, Commercial Paper, Bank Deposits and Money Markets. CSAFE does not have any limitations or restrictions on participant withdrawals.

#### Interest Rate and Credit Risk Policies

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates, or a formal policy to limit credit risk. However, they follow state statutes regarding investments.

#### Restricted Cash

Cash and investments are restricted as follows:

Debt Service	\$ 663,308
Emergency reserves	 157,233

Total \$ 820,541

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

### NOTE 4: CAPITAL ASSETS

Capital Assets activity for the year ended June 30, 2023, is summarized below.

	Balance <u>June 30, 2022</u>	2 Additions	<u>Deletions</u>	Balance <u>June 30, 2023</u>
<b>Governmental Activities</b>				
Capital assets, not being				
depreciated				
Land and CIP	<b>\$ 4,029,486</b>	\$ 559 <b>,</b> 863	<b>\$</b> 3,793,505	\$ 795 <b>,</b> 844
Capital assets, being				
depreciated				
Buildings	5,477,452	3,854,434	-	9,331,886
Office Equipment	18,749	-	-	18,749
Moveable Equipment	31,350			31,350
Total Capital assets				
being depreciated	<u>5,527,551</u>	3,854,434		9,381,985
Accumulated Depreciation				
Buildings	3,125,574	197,817	-	3,323,391
Office Equipment	18,750	-	-	18,750
Moveable Equipment	21,779	2,009		21,779
Total Accumulated				
Depreciation	3,166,103	<u>199,826</u>		3,365,929
Net Capital Assets,				
Depreciated	2,361,448	<u>3,654,608</u>		<u>6,016,056</u>
Net Capital Assets	\$ 6,390,934	<u>\$ 4,214,471</u>	<b>\$ 3,793,505</b>	<u>\$ 6,811,900</u>

Depreciation in the amount of \$199,826 has been charged to the Supporting Services program of the Academy.

# NOTE 5: <u>ACCRUED SALARIES AND BENEFITS</u>

Salaries and retirement benefits of certain contractually employed personnel are paid over a twelve-month period from August to July but are earned during a Academy year of approximately nine to ten months. The salaries and benefits earned, but unpaid, as of June 30, 2023, were \$254,906. Accordingly, the accrued compensation is reflected as a liability in the accompanying financial statements of the General Fund.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

### NOTE 6: LONG-TERM DEBT

Following is a summary of the Academy's long-term debt transactions for the year ended June 30, 2023:

,	Balance <u>June 30, 2022</u> <u>Addition</u>	<u>18</u>	<u>Payments</u>	Balance June 30, 2023	Due In <u>One Year</u>
Building Lease Bond Premium	\$ 4,240,000 \$ <u>228,512</u>	- <u>-</u>	\$ 280,000 19,871	\$ 3,960,000 <u>208,641</u>	\$ 290,000 19,871
Total	<u>\$ 4,468,512</u> <u>\$</u>		<u>\$ 299,871</u>	<u>\$ 4,168,641</u>	<u>\$ 309,871</u>

## **Building Lease**

In August 2005, the Colorado Educational and Facilities Authority (CECFA) issued \$7,610,000 Charter School Revenue Bonds, Series 2005. Proceeds from the bonds were used to advance refund the 2003 Bonds. Monthly principal and interest payments are due under the lease agreements, with interest accruing at 3.25% to 5.5%. These bonds were refunded in 2016.

In August 2016, the Colorado Educational and Cultural Facilities Authority (CECFA) issued \$5,550,000 Charter School Revenue Bonds, Series 2016. Proceeds from the bonds were used to advance refund the 2005 Bonds. Monthly principal and interest payments are due under the lease agreements, with interest accruing at 2% to 5%. The bonds mature in December 2033.

Future debt service requirements are as follows:

Year Ended June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 290,000	\$ 138,700	\$ 428,700
2025	300,000	126,900	426,900
2026	315,000	113,025	428,025
2027	330,000	96,900	426,900
2028	345,000	80,025	425,025
2029 - 2033	1,945,000	208,350	2,153,350
2034	 435,000	 13,050	 448,050
Total	\$ 3,960,000	\$ 776,950	\$ 4,736,950

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

### NOTE 7: DEFINED BENEFIT PENSION PLAN

### **Summary of Significant Accounting Policies**

Pensions. The Academy participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the Pension Plan

Plan description. Eligible employees of the School are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly.

PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Benefits provided as of December 31, 2022. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

## General Information about the Pension Plan (Continued)

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

# General Information about the Pension Plan (Continued)

Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF.

The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2023: Eligible employees of, the School and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Eligible employees are required to contribute 11.00% of their PERA-includable salary during the period of July 1, 2022 through June 30, 2023.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

### General Information about the Pension Plan (Continued)

Employer contribution requirements are summarized in the table below:

	July 1, 2022
	Through
	June 30,
	2023
Employer contribution rate	11.40%
Amount of employer contribution apportioned to the Health Care	(1.02%)
Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.0270)
Amount apportioned to the SCHDTF	10.38%
Amortization Equalization Disbursement (AED) as specified in	4.50%
C.R.S. § 24-51-411	T.3070
Supplemental Amortization Equalization Disbursement (SAED) as	
specified in	5.50%
C.R.S. § 24-51-411	
Total employer contribution rate to the SCHDTF	20.38%

<sup>\*\*</sup> Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the School is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the School were \$601,410 for the year ended June 30, 2023.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 22-1029, instructed the State treasurer to issue an additional direct distribution to PERA in the amount of \$380 million (actual dollars), upon enactment. The July 1, 2023, payment is reduced by \$190 million (actual dollars) to \$35 million (actual dollars).

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

# General Information about the Pension Plan (Continued)

The July 1, 2024, payment will not be reduced due to PERA's negative investment return in 2022. Senate Bill (SB) 23-056, enacted June 2, 2023, requires an additional direct distribution of approximately \$14.5 million (actual dollars), for a total of approximately \$49.5 million (actual dollars) to be contributed July 1, 2023.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2022, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TPL to December 31, 2022. The Academy's proportion of the net pension liability was based on the Academy's contributions to the SCHDTF for the calendar year 2022 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2023, the Academy reported a liability of \$6,666,506 for its proportionate share of the net pension liability that reflected an increase for support from the State as a nonemployer contributing entity.

The amount recognized by the School as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the School were as follows:

The School's proportionate share of the net pension liability	\$6,666,506
The State's proportionate share of the net pension liability as a	
nonemployer contributing entity associated with the School.	546,918
Total	\$7,213,424

At December 31, 2022, the School's proportion was .03786%, which was a decrease of .000771% from its proportion measured as of December 31, 2021.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2023, the School recognized pension expense of \$463,739 and revenue of \$165,661 for support from the State as a nonemployer contributing entity. At June 30, 2023, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of</u>	Deferred Inflows of
	<u>Resources</u>	<u>Resources</u>
Difference between expected and actual		
experience	\$63,091	N/A
Changes of assumptions or other inputs	118,086	N/A
Net difference between projected and		
actual earnings on pension plan		
investments	895,557	N/A
Changes in proportion and differences		
between contributions recognized and		
proportionate share of contributions	185,413	\$1,096,487
Contributions subsequent to the		
measurement date	313,368	N/A
Total	\$1,575,515	\$1,096,487

\$313,368 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2024	(\$272,412)
2025	(\$211,194)
2026	\$184,421
2027	\$464,845

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Actuarial assumptions. The TPL in the December 31, 2021, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	3.40%-11.00%
Long-term investment rate of return, net of pension	7.25%
plan	
investment expenses, including price inflation	
Discount rate	7.25%
Post-retirement benefit increases:	
DED A 1 C+ -+ 1: 1: +- 1 /1 /07	1 000/

PERA benefit structure hired prior to 1/1/07 1.00%

and DPS benefit structure (compounded annually)

PERA benefit structure hired after 12/31/06<sup>1</sup> Financed by the AIR

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

<sup>&</sup>lt;sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class.

These ranges were combined to produce the long- term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- HB 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million (actual dollars) direct distribution, a warrant to PERA in the amount of \$380 million (actual dollars). The July 1, 2023, direct distribution is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, direct distribution will not be reduced from \$225 million (actual dollars) due to PERA's negative investment return in 2022.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

### **NOTE 7: DEFINED BENEFIT PENSION PLAN** (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

• Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the School's proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease	Current Discount	1% Increase
	(6.25%)	Rate (7.25%)	(8.25%)
Proportionate share of the net pension	\$8,724,164	\$6,666,506	\$4,948,152

Pension plan fiduciary net position. Detailed information about the SCHDTF's FNP is available in PERA's ACFR which can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

#### NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u>

#### Summary of Significant Accounting Policies

OPEB. The School participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

#### General Information about the OPEB Plan

Plan description. Eligible employees of the School are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies.

Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

#### General Information about the OPEB Plan (Continued)

#### PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20.

The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

#### DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

#### General Information about the OPEB Plan (Continued)

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the School is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from School were \$29,404 for the year ended June 30, 2023.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the School reported a liability of \$227,175 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2022, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TOL to December 31, 2022. The School's proportion of the net OPEB liability was based on the School's contributions to the HCTF for the calendar year 2022 relative to the total contributions of participating employers to the HCTF.

At December 31, 2022, the School's proportion was 0.0288%, which was a decrease of 0.00042% from its proportion measured as of December 31, 2021.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

For the year ended June 30, 2023, the School recognized OPEB income of \$14,200. At June 30, 2023, the School reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$29	\$54,939
Changes of assumptions or other inputs	3,651	25,073
Net difference between projected and actual earnings on OPEB plan investments	13,875	N/A
Changes in proportion and differences between contributions recognized and proportionate share of		
contributions	3,185	6,093
Contributions subsequent to the measurement date	15,684	N/A
Total	\$36,424	\$86,105

\$15,684 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended:	
2024	(\$24,922)
2025	(\$23,363)
2026	(\$15,461)
2027	(\$8,723)
2028	<b>\$6,</b> 790
Thereafter	\$314

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Actuarial assumptions. The TOL in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

			Local Government	
	State Division	School Division	Division	Judicial Division
Actuarial cost method		En	try age	
Price inflation		2	.30%	
Real wage growth		0	.70%	
Wage inflation		3	.00%	
Salary increases, including wage inflation				
Members other than State Troopers	3.30%-10.90%	3.40%-11.00%	3.20%-11.30%	2.80%-5.30%
State Troopers	3.20%-12.40%	N/A	3.20%-12.40%	N/A
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%			
Discount rate	7.25%			
Health care cost trend rates				
PERA benefit structure:				
Service-based premium subsidy		0	.00%	
PERACare Medicare plans	6.50% in 2022, gradually decreasing to 4.50% in 2030			
Medicare Part A premiums	3.75% in 2022, gradually increasing to 4.50% in 2029			
DPS benefit structure:				
Service-based premium subsidy	0.00%			
PERACare Medicare plans			N/A	
Medicare Part A premiums	N/A			

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

The TOL for the HCTF, as of the December 31, 2022, measurement date, was adjusted to reflect the disaffiliation, allowable under C.R.S. § 24-51-313, of Tri-County Health Department (TriCounty Health), effective December 31, 2022. As of the close of the 2022 fiscal year, no disaffiliation payment associated with Tri-County Health was received, and therefore no disaffiliation dollars were reflected in the FNP as of the December 31, 2022, measurement date.

Beginning January 1, 2022, the per capita health care costs are developed by plan option; based on 2022

premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the

UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

**Age-Related Morbidity Assumptions** 

Participant Age	Annual Increase (Male)	Annual Increase (Female)
65-69	3.0%	1.5%
70	2.9%	1.6%
71	1.6%	1.4%
72	1.4%	1.5%
73	1.5%	1.6%
74	1.5%	1.5%
75	1.5%	1.4%
76	1.5%	1.5%
77	1.5%	1.5%
78	1.5%	1.6%
79	1.5%	1.5%
80	1.4%	1.5%
81 and older	0.0%	0.0%

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Sample	MAPD P	PO #1 with Part A				MAPD HMO (Kaiser) with Medicare Part A	
Age	Retiree/S	pouse	e Retiree/Spouse Retiree		Retiree/Sp	ouse	
	Male	Female	Male	Female	Male	Female	
65	\$1,704	\$1,450	\$583	\$496	\$1,923	\$1,634	
70	\$1,976	\$1,561	\$676	\$534	\$2,229	\$1,761	
75	\$2,128	\$1,681	\$728	\$575	\$2,401	\$1,896	

	MAPD PP	O #1 without	MAPD PPO	O #2 without	MAPD H	MO (Kaiser)
Sample	Medicare Pa	art A	Medicare Pa	art A	without Medi	icare Part A
Age	Retiree/Spo	ouse	Retiree/Spo	use	Retiree/Spou	ise
	Male	Female	Male	Female	Male	Female
65	\$6,514	\$5,542	\$4,227	\$3,596	\$6,752	\$5,739
70	\$7,553	\$5,966	\$4,901	\$3,872	\$7,826	\$6,185
75	\$8,134	\$6,425	\$5,278	\$4,169	\$8,433	\$6,657

The 2022 Medicare Part A premium is \$499 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2021, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

	<b>PERACare</b>	Medicare Part A
Year	Medicare Plans	Premiums
2022	6.50%	3.75%
2023	6.25%	4.00%
2024	6.00%	4.00%
2025	5.75%	4.00%
2026	5.50%	4.25%
2027	5.25%	4.25%
2028	5.00%	4.25%
2029	4.75%	4.50%
2030+	4.50%	4.50%

Mortality assumptions used in the December 31, 2021, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed on a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2021, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2022 plan year.
- The December 31, 2021, valuation utilizes premium information as of January 1, 2022, as the initial per capita health care cost. As of that date, PERACare health benefits administration is performed by UnitedHealthcare. In that transition, the costs for the Medicare Advantage Option #2 decreased to a level that is lower than the maximum possible service-related subsidy as described in the plan provisions.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums. Medicare Part A premiums continued with the prior valuation trend pattern.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

# NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	n	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00	0/0	5.60%
Fixed Income	23.00	0/0	1.30%
Private Equity	8.50	0/0	7.10%
Real Estate	8.50	%	4.40%
Alternatives	6.00	0/0	4.70%
Total	100.00	%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Sensitivity of the School's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate <sup>1</sup>	5.25%	6.25%	7.25%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	3.00%	4.00%	5.00%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$220,745	\$227,175	\$234,172

<sup>&</sup>lt;sup>1</sup>For the January 1, 2023, plan year.

Discount rate. The discount rate used to measure the TOL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2022, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

## NOTE 8: <u>DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN</u> (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the School's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$263,363	\$227,175	\$196,222

OPEB plan fiduciary net position. Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2023

#### NOTE 9: COMMITMENTS AND CONTINGENCIES

#### Claims and Judgments

The Academy participates in state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Academy may be required to reimburse the grantor government. As of June 30, 2023, significant amounts of grant expenditures have not been audited, but the Academy believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the Academy.

#### **Tabor Amendment**

In November 1992, Colorado voters passed the Tabor Amendment to the State Constitution, which limits state and local government tax powers and imposes spending limitations. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. Revenue received in excess of the limitations may be required to be refunded. The Academy believes it has complied with the Amendment. As required by the Amendment, the Academy has established a reserve for emergencies. At June 30, 2023, the reserve of \$157,233 was recorded as a reservation of cash and investments in the General Fund.

#### NOTE 10: <u>SUBSEQUENT EVENTS</u>

Potential subsequent events were considered through December 1, 2023. It was determined that no events were required to be disclosed through this date.

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### GENERAL FUND BUDGETARY COMPARISON STATEMENT

Year Ended June 30, 2023

	2023				
				VARIANCE	
	ORIGINAL	FINAL		Positive	2022
	BUDGET	BUDGET	ACTUAL	(Negative)	ACTUAL
REVENUES					
Local Sources					
Per Pupil Operating Revenue	\$ 4,635,495	\$ 4,459,878	\$ 4,459,831	\$ (47)	\$ 4,447,244
Mill Levy Override	895,980	902,155	900,781	(1,374)	918,933
Tuition	77,500	119,250	69,105	(50,145)	-
Charges for Services	56,150	32,000	101,361	69,361	98,389
Interest	100	12,000	24,284	12,284	1,426
Grants and Donations	41,600	34,500	32,581	(1,919)	51,790
Other	12,100	57,500	18,647	(38,853)	10,172
State and Federal Sources					
Grants and Donations	300,001	378,468	560,329	181,861	396,845
TOTAL REVENUES	6,018,926	5,995,751	6,166,919	171,168	5,924,799
EXPENDITURES					
Salaries	3,319,630	3,008,587	2,956,451	52,136	2,876,653
Employee Benefits	1,106,543	1,002,862	989,027	13,835	848,090
Purchased Services	1,568,702	1,611,052	1,103,445	507,607	1,054,531
Supplies and Materials	420,150	368,250	280,479	87,771	333,302
Property and Equipment	928,050	675,000	582,713	92,287	-
Debt Service	,	,	,	,	
Principal	-	_	280,000	(280,000)	353,250
Interest and Fiscal Charges	-	_	150,100	(150,100)	77,850
Contingency	1,836,214	2,909,563	- -	2,909,563	-
TOTAL EXPENDITURES	9,179,289	9,575,314	6,342,215	3,233,099	5,543,676
EXCESS OF EXPENDITURES					
OVER REVENUES	(3,160,363)	(3,579,563)	(175,296)	3,404,267	381,123
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FUND BALANCE, Beginning	4,579,426	4,579,426	4,579,424	(2)	4,198,301
FUND BALANCE, Ending	\$ 1,419,063	\$ 999,863	\$ 4,404,128	\$ 3,404,265	\$ 4,579,424

### SCHEDULE OF THE SCHOOL'S PROPORTIONATE SHARE SCHOOL DIVISION TRUST FUND

#### Years Ended December 31,

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
School's proportion of the Net Pension Liability	0.04586%	0.04523%	0.04602%	0.04701%	0.04829%	0.04220%	0.43860%	0.46340%	0.46560%	0.03786%
School's proportionate share of the Net Pension Liability	\$ 5,848,902	\$ 6,130,324	\$ 7,038,629	\$ 13,995,465	\$ 15,880,480	\$ 7,475,492	\$ 6,365,873	\$ 7,619,481	\$ 5,202,330	\$ 6,666,506
State of Colorado Proportionate Sha of the Net Pension Liability associated with the Academy	re _\$	\$ -	\$ -	\$ -	\$ -	\$ 1,022,170	\$ 807,430	\$ -	\$ 535,064	\$ 546,918
Total portion of the Net Pension Liability associated with the Academy	\$ 5,848,902	\$ 6,130,324	\$ 7,038,629	\$ 13,995,465	\$ 15,880,480	\$ 8,497,662	\$ 7,173,303	\$ 7,619,481	\$ 5,737,394	\$ 7,213,424
School's covered payroll	\$ 1,886,743	\$ 2,006,348	\$ 1,952,814	\$ 2,096,089	\$ 2,213,002	\$ 2,354,059	\$ 2,476,198	\$ 2,676,178	\$ 2,734,667	\$ 2,885,195
School's proportionate share of the N Pension Liability as a percentage o its covered payroll		305.5%	360.4%	667.7%	717.6%	317.6%	257.1%	284.7%	190.2%	231.1%
Plan fiduciary net position as a percentage of the total pension liability	64.1%	62.8%	59.2%	43.1%	44.0%	57.0%	64.5%	67.0%	74.9%	61.8%

#### Notes:

This schedule is reported as of December 31, as that is the plan year end.

## SCHEDULE OF THE SCHOOL'S CONTRIBUTIONS SCHOOL DIVISION TRUST FUND

Years Ended June 30,

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Statutorily required contributions	\$ 316,207	\$ 354,541	\$ 377,187	\$ 404,720	\$ 423,643	\$ 451,481	\$ 505,672	\$ 535,968	\$ 563,293	\$ 601,410
Contributions in relation to the Statutorily required contributions	316,207	354,541	377,187	404,720	423,643	451,481	505,672	535,968	563,293	601,410
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
School's covered payroll	\$ 1,851,395	\$ 1,949,001	\$ 1,984,133	\$ 2,181,907	\$ 2,240,123	\$ 2,354,059	\$ 2,603,477	\$ 2,694,704	\$ 2,813,014	\$ 2,882,723
Contributions as a percentage of covered payroll	17.08%	18.19%	19.01%	18.55%	18.91%	19.18%	19.42%	19.89%	20.02%	20.86%

#### Notes:

## SCHEDULE OF THE SCHOOL'S PROPORTIONATE SHARE HEALTH CARE TRUST FUND

Years Ended December 31,

	2016	2017	2018	2019	2020	2021	2022
School's proportion of the Net OPEB Liability	0.02655%	0.02726%	0.02744%	0.02785%	0.02915%	0.04660%	0.02880%
School's proportionate share of the Net OPEB Liability	\$ 351,589	\$ 362,643	\$ 373,356	\$ 313,008	\$ 277,014	\$ 251,687	\$ 227,175
School's covered payroll	\$ 2,096,089	\$ 2,213,002	\$ 2,354,059	\$ 2,476,198	\$ 2,676,178	\$ 2,734,667	\$ 2,885,195
School's proportionate share of the Net OPEB Liability as a percentage of its covered payroll	16.8%	16.4%	15.9%	12.6%	10.4%	9.2%	7.9%
Plan fiduciary net position as a percentage of the total OPEB liability	16.7%	17.5%	17.0%	24.5%	32.8%	39.4%	38.6%

#### Notes:

This schedule is reported as of December 31, as that is the plan year end.

## SCHEDULE OF THE SCHOOL'S CONTRIBUTIONS HEALTH CARE TRUST FUND

Years Ended June 30,

	2017		2018		2019		2020		2021		2022		2023	
Statutorily required contributions	\$	22,255	\$	22,849	\$	24,011	\$	26,555	\$	27,486	\$	28,693	\$	29,404
Contributions in relation to the Statutorily required contributions		22,255		22,849		24,011	_	26,555		27,486		28,693		29,404
Contribution deficiency (excess)	\$		\$		\$		\$		\$		\$		\$	
School's covered payroll	\$	2,181,907	\$	2,240,123	\$	2,354,059	\$	2,603,477	\$	2,694,704	\$	2,813,014	\$	2,882,723
Contributions as a percentage of covered payroll		1.02%		1.02%		1.02%		1.02%		1.02%		1.02%		1.02%

### Notes: